

Indian and Northern Affairs Canada

> Norman Wells Socio-Economic Impact Monitoring Program 1985 Methodological Report

> > Report 1-85

Programme des Affaires du Nord





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Norman Wells Socio-Economic Impact Monitoring Program 1985 Methodological Report

Report 1-85

#### Prepared for:

Department of Indian Affairs and Northern Development Les Terrasses de la Chaudiere Ottawa. KIA 0H4

> David A. Stewart Department of Geography University of Saskatchewan Saskatoon, S7N 0W0 November 1985



In 1982, the Department of Indian Affairs and Northern Development began its socio-economic impact monitoring program in connection with the Norman Wells Oilfield Expansion and Pipeline Project. This program, carried out under the direction of Professor R.M. Bone of the University of Saskatchewan, is, we believe, the first of its kind. Focussing on four Mackenzie Valley communities in the vicinity of the Norman Wells Project, this study was specially designed to allow monitoring of selected social and economic impacts through field surveys done before, during and after construction. The objective of the first field program, carried out in 1982, was acquisition of the baseline data, while the 1983 and 1984 field surveys captured the situation during the active construction phase. The 1985 fieldwork, done for the first time in all four of the survey communities by native organizations, provided the picture for the immediate post-construction period.

Various aspects of the 1982-84 portion of the project were analysed in the 1984 series of reports. This series discusses certain perspectives from the 1985 work, and, as well, deals with changes in selected factors between 1982 and 1985. In a subsequent, and final, series subjects dealt with will include the overall impacts of the Norman Wells Project and a discussion of the monitoring of socio-economic impacts in Canada.

R.D. Glass

Director General

Constitutional Development and Strategic Planning Branch

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# BACKGROUND TO THE NORMAN WELLS SOCIO-ECONOMIC IMPACT MONITORING PROGRAM

In mid-1979, Esso Resources Canada Ltd. and Interprovincial Pipeline Ltd. initiated discussions with the federal government concerning a major resource development project in the Mackenzie Valley in the Northwest Territories. This project, the Norman Wells Oilfield Expansion and Pipeline Project, was designed to increase production of oil at Norman Wells and carry this increased production through a small diameter pipeline from Norman Wells to Zama, Alberta to connect with the national oil pipeline system. The proposed project was brought to the attention of people in the Mackenzie Valley communities through community information meetings arranged by the companies and designed to inform local residents and businessmen of the potential job and contract opportunities associated with project construction.

During 1980, public hearings were held in northern communities by both the Federal Environmental Assessment and Review Office and by the National Energy Board. These public hearings provided a forum for individuals, native organizations, village councils, government agencies, companies and special interest groups to present their views on the proposed project and the implications of such development for the North and native peoples. The question of involvement of northern residents and businesses in the Norman Wells Project was of major concern during the public hearings, and both the federal and territorial governments indicated that the degree of northern participation in the project would be a key factor in their consideration of whether to approve or reject the Norman Wells Project. On July 30, 1981, the federal government announced its approval, subject to a two-year delay in the commencement of construction to allow government, the companies and northerners time to prepare for their participation in this project.

In early 1982, the Department of Indian Affairs and Northern Development recognized the need to monitor the impacts of the project on the four communities located along the pipeline route. These communities, Norman Wells, Fort Norman, Wrigley and Fort Simpson, were regarded as the ones most likely to receive the bulk of the socio-economic impacts caused by the construction of the Norman Wells Project. All of the socio-economic impacts had potentially positive and negative effects on the communities and local people, and the monitoring program was intended to capture these and evaluate them against the background of pre-construction baseline data on selected indicators.

Carried out by the Department of Geography of the University of Saskatchewan under the direction of Dr. Robert M. Bone, the monitoring program consisted of gathering data from local residents on their household and business characteristics over the course of the construction phase. The framework for this work consisted of three parts: (1) pre-construction phase; (2) construction phase; and (3) a post-construction phase. The field work and data preparation took place from 1982 to 1986. A series of reports based on the data may be obtained from the Department of Indian Affairs and Northern Development.

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#### 1. INTRODUCTION

In 1982, the University of Saskatchewan was contracted by the Department of Indian Affairs and Northern Development (DIAND) to monitor the socio-economic impacts of the Norman Wells Oilfield Expansion and Pipeline Project upon the four communities of Norman Wells, Fort Norman, Wrigley and Fort Simpson. This monitoring program is under the direction of Dr. Robert M. Bone.

To identify the impacts, an annual interview of each business person and a bi-annual interview of each head of household was to take place in each community from 1982 to 1986. These structured interviews consisted of responses to two questionnaires, one designed for businesses and one for households.

At the request of the local band councils neither the household nor business interviews were undertaken at Wrigley or Fort Simpson in 1984. Also, DIAND decided that 1985 would be the last year for the monitoring study because of the early completion of the Norman Wells Project. Consequently both interviews were conducted this year.

A major change in interview procedure occurred in 1985 when local native development corporations were contracted by DIAND to conduct the survey in each of the communities. This approach differs from the past surveys when research staff from the

University of Saskatchewan undertook the interviews with assistance from local people.

The purpose of this report is to:

- 1. Outline changes made to the 1985 questionnaires;
- Provide a detailed description of how the survey program worked; and
- Assess the effect of using local surveyors to complete the community-wide business and household questionnaires.

#### 2. CHANGES TO THE 1985 QUESTIONNAIRES

In each year of this monitoring program changes have been made to the two questionnaires. The two reasons for these changes are: (1) questions are added or deleted which are specifically aimed to assess the impacts for each of the three stages of the monitoring program (pre-construction, construction and post-construction); and (2) changes made to improve existing questions in terms of clarity or an improved response rate. In this section changes made to the 1985 questionnaires are outlined.

#### 2.1 Questions to Assess Post-Construction Impacts

One of the concerns expressed by local residents over the construction of the Norman Wells Project was the potential "boom-bust" situation in the area when the project was over (The

DIAND Norman Wells Socio-Economic Monitoring Program Report 9-84 p.26). One of the main purposes of the 1985 survey is to assess the magnitude of the "bust" conditions in the four communities. In measuring these conditions not only are questions which are asked every year useful, for example employment levels, but questions aimed specifically at post-construction impacts are needed.

The following question was asked in the 1985 business questionnaire:

- 5. What impact has the completion of the Norman Wells Project had on your business?
  - \_\_ increase business
  - \_\_ decrease business
  - \_\_ no impact
  - \_\_ go out of business/cease operations in this community.

The purpose of this question is to aid in assessing the impact of the post-construction phase on the business community.

In the household questionnaire one question which was added to help monitor the impact of the post-construction period on migration was:

5. c) If planning on leaving this community would another large development project in the Mackenzie Valley likely keep you in the NWT?

The purpose of this question was not only to obtain the number of potential migrants from the study communities but evaluate the impact of another development project in slowing this out-migration.

Another question which was added to the household questionnaire was intended as a wrap-up question to the monitoring program. In this question each household was asked to estimate the amount of economic gain which was obtained by the household from the construction of the Norman Wells Project. Also, they were asked what they had used this economic gain for (e.g. - savings, hunting equipment, entertainment or food/clothing). This question is designed to indicate the overall economic benefits of the Norman Wells Project to the residents of the study communities.

Similar wrap-up questions were asked to determine the overall social impacts and impact on native people of the construction of the Norman Wells Project. Although these questions had been asked in the past, in 1985 important changes were made. Previously these were open ended questions and the respondents rarely identified more than one potential impact. In 1985, in an attempt to better identify the perceived social impacts, several potential impacts were provided and the respondent suggested whether they felt this had had a:

- strong effect
- some effect
- no effect
- decreased effect.

As well as providing several potential impacts, space was provided for the respondent to add any additional impacts which they felt had occurred.

It is important to note that these questions were added to the 1985 questionnaires in attempt to identify the impacts of the Norman Wells Project in the post-construction phase and the overall impacts. The responses to these questions are an important supplement to the core group of questions in assessing the impacts of the Norman Wells Project in the framework of the pre-construction, construction and post-construction phases.

### 2.2 General Changes to the Questionnaires

Several changes were made to the 1985 questionnaires to improve the clarity of the questions or to improve the response rate. One of these changes which occurred in both the business and household questionnaires was to have the respondent identify their income and their businesses revenues/expenditures among several categories. In the past the actual value was asked for in both cases. The change in the response rate to the income question is discussed later (Figure 2) and it is apparent that it

is quite substantial. As is discussed later it is difficult to assess whether this change or the change in the interviewing procedure accounted for the improved response rate.

In the 1984 household questionnaire, the respondents were asked to rank several reasons for coming to the study community as well reasons if they were planning on leaving. Since these questions which required ranked responses were confusing to the interviewee, they were removed from the 1985 household questionnaire. An open ended question was added to the 1985 questionnaire asking the respondent to list the reasons for coming to or leaving the community. This type of question was more easily understood and therefore their responses are more complete.

Also, the questions in the 1984 household questionnaire which were aimed only at employees of Esso, IPL or their contractors were removed. The reasons for this were that often the contractors did a variety of other business besides that for Esso or IPL, the result of this was confusion among the respondents as to whether they should answer these questions for project employees.

Finally, a question was added to the consumer section of the household questionnaire on the average amount of the weekly shopping bill of the household. The aim of this question is to

aid in the analysis of the consumer information of the survey.

#### 3. THE 1985 SURVEY PROGRAM

In 1985, a major change in the conducting of the questionnaires took place which resulted in the local native development corporations playing a direct role in the survey program. Contracts to conduct the DIAND survey in each community were signed between DIAND officials represented by the Norman Wells Federal Coordinator's Office and Bosworth Creek Enterprises Ltd. in Norman Wells, Tulita Development Corporation in Fort Norman, the Wrigley Dene Band in Wrigley and the Fort Simpson Metis Association in Fort Simpson.

By the terms of the contract, three groups had important roles to play in the administering of the survey.

- (1) The development corporation was responsible for the hiring and paying of the surveyors and for providing facilities to conduct a two day training program.
- (2) The Federal Coordinator's Office was responsible for insuring satisfactory performance of the contract.
- (3) The research team from the University of Saskatchewan was responsible for conducting the training program and for checking the completed questionnaires.

#### 3.1 The Training Program

The training program for the local surveyors consisted of a two day workshop. The major purpose was to familiarize the surveyors with the questionnaires. The workshop was designed and conducted at the office of each development corporation by members of the University of Saskatchewan research team.

The first portion of the training program involved an explanation of the purpose of the DIAND socio-economic survey and how the final results are presented and can be used by local organizations. The morning of the first day of the workshop focused on a discussion of each question in the household questionnaire including a self-enumeration by each trainee. This method familiarized the local surveyors with the nature and purpose of each question and allowed them to complete one questionnaire. While discussing each question the University of Saskatchewan research team provided potential uses and past results to that question. From this approach the trainees gained a fuller understanding and appreciation of each question and the total survey program.

The next phase of the workshop focused on "controlled" interviews. The trainees selected two "friendly" residences and conducted an interview with the head of each household. In this way, they gained practical experience at administering the

questionnaire. Upon completion of these two questionnaires, the surveyors returned to the office to discuss any difficulties with the University of Saskatchewan research team.

The last phase of the workshop took place in the second day. It followed a similar approach to day one except it dealt with the business questionnaire. The first step was to go over each question, then the local official of the development corporation was interviewed in the classroom in order for the trainees to gain experience with this questionnaire. Afterwards, the trainees selected a few businesses to interview. Following the interviews, the trainees returned to the classroom to discuss their experiences with the research team from the University of Saskatchewan.

#### 3.2 Selection of the Interviewees

Since all households and businesses were to be contacted, the local surveyors themselves selected who they wanted to survey. However in Fort Simpson the community was divided into sections and the surveyors were assigned to particular sections. This sectioning was done after the first week at the request of the surveyors who were concerned about duplication of interviews. Due to the large size of Norman Wells and Fort Simpson, each completed household or business was marked on a town map. This helped to insure that there would be no duplication and that all

households and businesses were contacted. At the end of the day the completed surveys were turned over to the research staff to check for completeness and any inconsistencies. If major problems had been discovered, then the questionnaire would be returned to the surveyor to rectify the problem. In fact, only minor inconsistencies were identified and these were corrected by discussing them with the surveyors.

The incentive for the surveyors to complete a questionnaire was strong as payment was determined by the number completed. The development corporations determined the pay scale for the completed household and business questionnaires. In all cases, the payment was higher for a household questionnaire than a business one.

#### 4. THE EFFECT OF THE LOCAL SURVEYORS

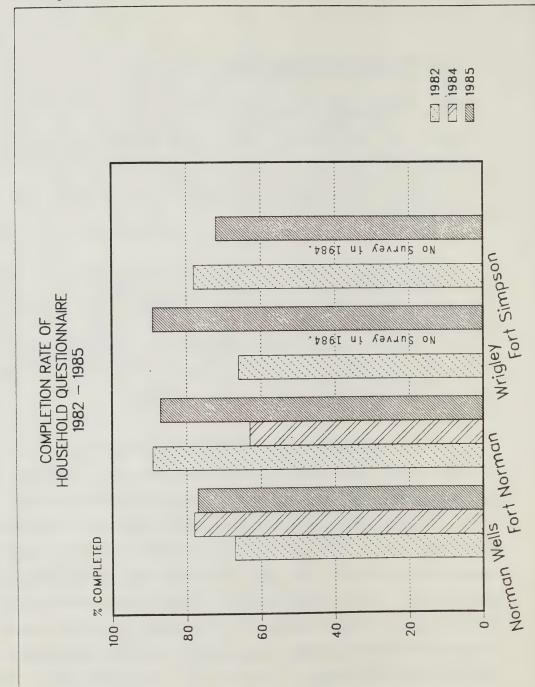
The new method of conducting the community surveys raises an important question: "Is the data collection affected by using local surveyors?" Three methods are used to examine the effect and performance of the local surveyors: (1) the overall response rate to the questionnaires in each community; (2) the response rate to certain questions in each community; and (3) the rate of completion of the questionnaires in each community.

#### 4.1 The Overall Response Rate

The first method of measuring the performance of the local surveyors is the response rate to the household and business questionnaires in each community. Figure 1 indicates the percentage of households which completed the questionnaire in each community from 1982 to 1985.

With a total of 491 completed household questionnaires from the four communities, the average response rate for households was just over 81% in 1985. This rate compares favourably with 75% for the four communities in 1982 when 435 questionnaires were completed and with 71% for the two communities surveyed in 1984 when 188 household questionnaires were completed.

As a comparative note the Edmonton Area Study, which has been gathering information on conducting interviews, obtained a 55% response rate in 1984 and a 57% response rate in 1985 on interviews conducted without an appointment (Population Research Laboratory p.1). These interviews were similar to the household questionnaire except that the Edmonton Area Study had an introductory letter sent one week prior to the interview and their interview lasted longer. It is apparent that the overall response rate to the household questionnaire for the Norman Wells Monitoring Project compares favourably to the Edmonton study and that the 1985 results using local surveyors are even better.



Unfortunately the total number of 1985 business interviews was substantially lower than in previous years (182 in 1982, 92 in 1984 for two communities and 134 in 1985). In past surveys nearly 100% of the businesses responded to the questionnaire in each of the communities. In 1985, the local surveyors in Norman Wells and Wrigley were able to conduct interviews with nearly 100% of the business people. However, the Fort Norman surveyors completed only half of the business interviews and Fort Simpson completed about 40%. Preliminary analysis also indicates that the quality of responses to the business questionnaires in all four communities is down.

It is difficult to speculate as to the reason for the low response rate to the 1985 business questionnaire but three possible explanations are:

- The local surveyors may have been reluctant to approach some of the business people in their community so some businesses were not contacted.
- The business people may have grown tired of answering questionnaires and thus were less likely to answer in 1985.
- The business people were less willing to give sensitive information to local people than to researchers from the south.

The lower than "normal" response rates to the business questionnaire was the major shortcoming in the 1985 Summer Survey Program.

#### 4.2 The Response Rate to Selected Questions

The analysis of the overall response rate to the questionnaires indicates that the 1985 survey season was the most successful. This increased overall rate, however, was not the only impact of the local surveyors. In this section certain questions are examined to identify changes in the response rate with the change in the interviewing procedure. This examination will focus on 1982 and 1985 when the survey took place in all four communities.

question on income in the household questionnaire good example of the effect of the local surveyors provides а (Figure 2). Ouestions on an individual's income are often considered personal and are therefore a very sensitive part of any questionnaire. For the Norman Wells Monitoring Program the income question provided, on average, the lowest response rate of all the questions. Figure 2 illustrates the success of the local surveyors in obtaining a response to the income question. was especially true for Fort Norman and Wrigley where response rate nearly doubled. In 1982, the average response rate to the income question was 54% for the four communities. In 1985 the average response rate for the four communities rose to 80%. As was discussed earlier, it is difficult to assess whether the in interviewing procedure or the change in the income question, to categories rather than actual amounts, accounts

the improved response rate. It is likely that both were factors in the substantial improvement in the response rate to the household income question.

The response rate to the question on the consumption of country food is more representative of most questions on the survey. Figure 3 indicates that the response rate to this question was extremely good with both methods of administering the questionnaire. The average response rate was 93.5% in 1982 and 99.7% in 1985 with three of the four communities obtaining a 100% response rate.

The benefit of contracting the local development corporations is clear. Not only was the overall response rate improved but the response rate to sensitive questions dramatically improved in 1985. The advantage gained is that conclusions based on a larger data set are more sound than with a smaller data set.

One aspect of this improved ability to obtain responses in 1985 needs to be investigated further. Figure 4 indicates the change in the percentage of native residents in Fort Simpson and Norman Wells from 1982 to 1985. In each case the proportion of native residents increased by almost 10%. This change may be attributed to one of the following factors:

different migration rates to and from each community by natives and non-natives; or

Figure 2

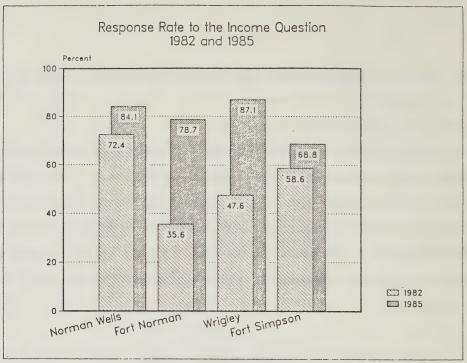
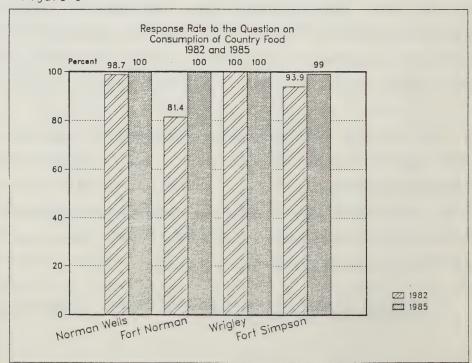


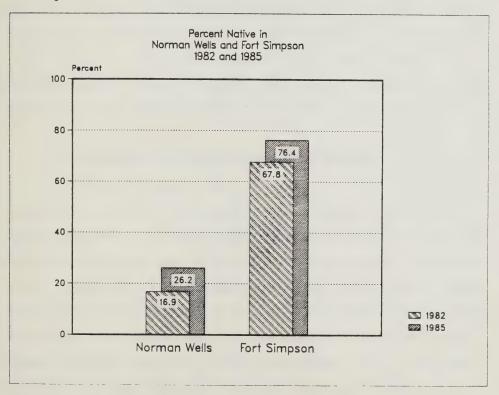
Figure 3



 an improved ability to locate and obtain responses from native households by the native development corporations in these communities.

Indications while in the communities were that there was an improved ability to identify and obtain response from the native households.

Figure 4



The reason for this is simply that because of the size of the communities the local surveyors knew almost all members of the community. An important result of the change in the interviewing procedure is that the number of native households participating

in the survey has increased. The implication of this is that overall community responses to certain questions may be affected. For example, if it was generally believed that unemployment was higher among natives than non-natives in Fort Simpson, then changes in the community unemployment rate from 1982 to 1985 might not be actual. Instead, the increased unemployment may be a manifestation of the increased number of native households participating in the survey.

Consequently all 1985 analysis should examine native/non-native responses as well as responses at the community level.

#### 4.3 The Rate of Completion of the Questionnaires

The rate of completion of the questionnaires is the third method by which the performance of the local surveyors is analyzed. The completion rate is defined as the daily rate at which the survey work was completed in each community. It is expressed as the number of questionnaires completed each day as a percentage of the total number of questionnaires eventually completed in that community. Norman Wells and Fort Simpson are the examples for this discussion because due to the small number of interviews, Fort Norman and Wrigley only took a few days each to complete.

Figure 5 gives a comparison of the rate of completion of

households in Norman Wells for 1984 and 1985. This figure clearly indicates that the rates of completion for 1984 and 1985 were extremely similar. The only subtle difference between the two years is that the local surveyors were able to get off to a quicker start in 1985 than the southern research team in 1984. This difference was due to their familiarity with the community and acceptability to certain households, i.e., friends and relatives. The general pattern for the rate of completion is a quick start and then a diminishing rate as time progresses. This general pattern seems to hold true for Fort Simpson and Norman Wells (Figures 6 and 7).

Figures 6 and 7 reveal an interesting pattern that emerged in the two larger communities. In Norman Wells, it was apparent that the survey of native households proceeded at a much more rapid rate than the those of the non-native households (Figure 6). For example, after ten days of surveying nearly 95% of the households had been completed. Of the non-native households which were surveyed in Norman Wells only 65% had been completed after ten days. Fort Simpson reveals a similar pattern. After five days, 75% of all the native households surveyed in Fort Simpson had been completed. Only 57% of the non-native households had been done after five days. Clearly. the native surveyors were more inclined to survey native than non-native households in both of these communities. This inclination was an asset in Norman Wells as the local surveyors

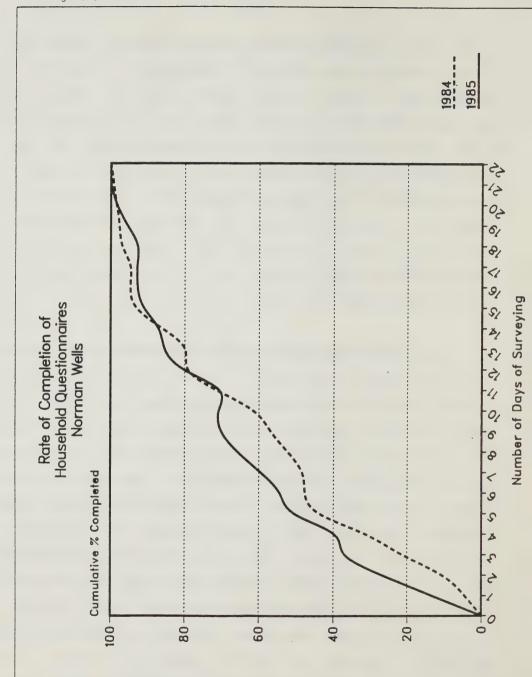


Figure 6

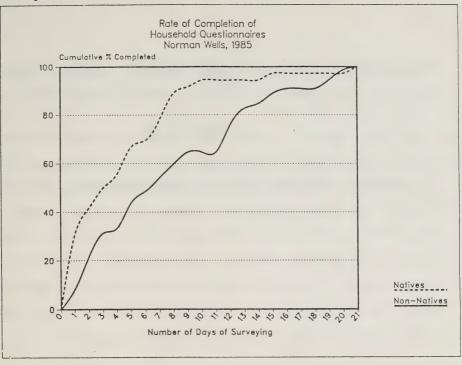
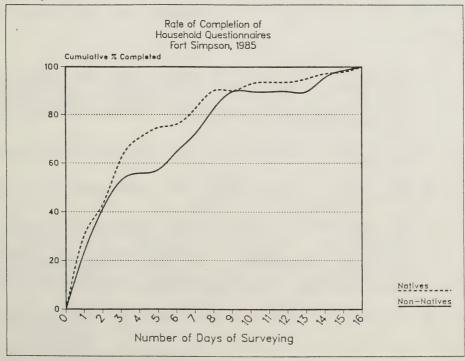


Figure 7



were better able to identify and obtain response from native households which had not previously participated in the survey.

#### 5. CONCLUSION

Overall, the use of the local development corporations to conduct the data gathering surveys for the Norman Wells Socio-economic Monitoring Program in 1985 was very successful. Clearly, the response rate to the household questionnaire was better than in the past and preliminary analysis shows that the quality of the household questionnaires is good. The conducting of the business questionnaires was less successful.

The benefits and costs of contracting the local development corporations and using local surveyors may be summarized as follows:

- Increased involvement of natives and local people in the DIAND Norman Wells Socio-economic Monitoring Program. This helped to create a better understanding of the questionnaire and some of its potential uses at the community level.
- There was an injection of money into the native/local economy.
- The cost of conducting the questionnaires was substantially higher in 1985.
- 4. An improved ability to obtain responses from native households. Preliminary results also show a substantially improved response rate to certain sensitive questions in the questionnaire. Unfortunately, the participation of businesses was below the level of previous surveys.
- 5. Provided training and experience to each of the

development corporations in administering a questionmare. This may lead to involvement in other community surveys (e.g. - the 1986 Census).

The benefits outweigh the costs in this case and the contracting of the local development corporations and using local surveyors should be included in all future monitoring efforts.

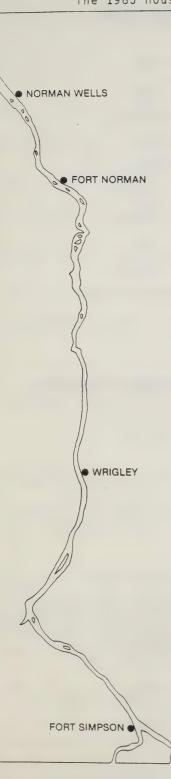
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#### 7. APPENDIX A

This appendix contains the household and business questionnaires from 1984 and 1985. The 1984 questionnaires were conducted in Norman Wells and Fort Norman in May and June of 1984. The 1985 questionnaires were conducted in Norman Wells, Fort Norman, Wrigley and Fort Simpson during July and August of 1985.





## NORMAN WELLS PROJECT

#### **COMMUNITY HOUSEHOLD SURVEY**

The purpose of the Department of Indian Affairs and Northern Development Household Survey is to:

- 1. Prepare a community database
- Monitor the impact of the Norman Wells Project in the four MacKenzie Valley communities
- Evaluate data and prepare reports for your community to help identify the costs and benefits of the Norman Wells Project.

John Hucker
Director-General
Northern Policy and
Coordination Branch
Department of Indian
Affairs and Northern
Development
Ottawa

# **Interview Log 1985**

1.	Community:		Frame		
			Trailer	C	
2.	Date: day month	year	Apartment		
			Other	□	
3.	House size:		5. Response Type:		
	small ( < 600 ft <sup>2</sup> )		no answer		
	medium (600 - 1000 ft <sup>2</sup> )		informant	Ξ	
	large ( > 1000 ft <sup>2</sup> )		refusal		
4.	House Type:		completed		
	Tent		6. House Condition:		
	Log/Shack		low □ medium	high 🗆	
	Interviewee:	nommunitu?	b. If <b>yes,</b> why?		
	Popul	ation-Occ	upation Registry		
2.	How long have you lived in this of	community?	why?		
	years		c. If yes, would anothe project in the Macken		
3.	If you have moved to this commu five years, did you move because Wells Project?		you in the NWT?		
	no □ yes □				
4.	If you have moved to this commu five years where was your prev residence?		6. In the last 12 months, h your household left this permanently in another s students)?	s community to live	
	community	years	no □ yes □		
5.	Do you or any members of your h to leave this community to live p another community in the next 1	permanently in	a. If <b>yes</b> , where?		
	no □ yes □		b. If <b>yes</b> , why?		
	a. If yes,		,		

7. Occupant I	nformation (lis	st all househo	old members)				
Surname							
First Name							
Sex/Age							
Descent							
Languages Spoken	1	1	1	1	1	1	1
Birthplace							
Marital Status							
Present Activity*							
Education Level							
8. Trapping  a) Do you hold a  Yes   b) Did you	it Activity cod  i, or a membe General Trapp  No   i, or any membe 1984/85?	retired : er of your ho ing License?	= 5; student	= 6; pre-sc d)	2; unemployed hool = 7.  Do you, or a mplan to return Norman Wells  Yes \( \subseteq \text{No} \)  Fur Sales (1984 less than \$301 301 -600 601 - 1,000	nember of you n to trappin Project is con	ur household, g when the
	u or a membe apping to work ?? No 🗆				1,001 - 2,000 2,001 - 5,000 more than 5,000	)	

9. Worker Information				1			2	2			(	3			4	4	
First Name																	
Present Employer (or self employed)																	
Present Occupation																	
Length of Employment (starting date)																	
Full-Time/Part-Time*																	
Seasonality (months)		1-3	4-6	7-9	10-12	1-3	4-6	7.9	10-12	1-3	4-6	7-9	10-12	1-3	4-6	7-9	10-12
Other employers from 1982	1.																
to July 1985	2.																
	3.																
Occupations associated with each employer	1.																
with each employer	2.											,					
	3.																
Employment period associated with	1.											_					
each employer (Starting date/	2.																
finishing date)	3.																

<sup>\*</sup>Full time = ≥ 30 hours/week

#### 10. Income Information

	Total 1984 Income								
					total				
	1	2	3	4	household				
less than \$10,001									
10,001 - 20,000									
20,001 - 30,000									
30,001 - 40,000									
40,001 - 50,000									
50,001 - 70,000									
70,001 - 90,000									
90,001 - 110,000									
more than 110,000									

	11100111	e ioi tile ilisi	o months of	1965	
less than \$5,001 5,001 - 10,000 10,001 - 15,000 15,001 - 20,000 20,001 - 25,000 25,001 - 35,000 35,001 - 45,000 45,001 - 55,000 more than 55,000		2	3	4	total household
		Expected 19	85 Income		
less than \$10,001		Surve	3 	4 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0 0	total household
Goods and services consumption:					
	ness and	<ul><li>6. Drugs-</li><li>7. Grocer</li><li>8. Shoes-</li><li>9. Liquor</li></ul>	Clothing		
Yes No N/A the		10. Hardw			
1. Doctor		11. Autom			
2. Optician		12. Lumbe	r	= = =	
3. Dentist		13. Snown	nobiles		
4. Banking		14. Canoes	s-Boats	= = =	
5. Appliances-Furniture		15 Huntin	a Supplies		

15. Hunting Supplies

2.	How often do yo	u shop	in these	places	?	<ol><li>How much of your total shopping bill is sp in:</li></ol>	en
		once a	once a	a few times		Norman Wells	0/
		week	month	a year	never	Ft. Norman	_ / 
	Norman Wells				. 🗆		_ <sup>7</sup> /
	Ft. Norman					Wrigley	- /
	Wrigley					Ft. Simpson	_ %
	Ft. Simpson					Inuvik	_%
	Inuvik					Yellowknife	_%
	Yellowknife					Hay River	_ %
	Hay River					Ft. Providence	_%
	Ft. Providence					Edmonton	_%
	Edmonton					Mail Order Regina	_%
	Mail Order					TOTAL 100	_%
	Regina					TOTAL	_ %
						5. Estimate your household's weekly food bill:	
						less than \$26	
						26 - 50	Ξ
						51 - 100	
						101 - 200	
	F-1111		41	-1.1		more than 200	
	Estimate your h bill:	ousenoi	a's wee	ekiy sn	opping	6. How much of your household food is 'cour	ntr
	less than S	\$51				food'?	
	51 - 100					none or almost none (0-5%)	
	101 - 200					very little (6-15%)	
	201 - 500					some (16 - 39%)	
	more than	500				about half (40 - 60%)	
						quite a lot (61 - 75%)	
						most (76 - 94%)	
						all or nearly all (95 - 100%)	_

## **Perception Survey**

Is there a need for more jobs in your community?  yes  no  undecided  Full-time Jobs Yes  No	<ol> <li>Rank the following types according to your preference 7; 1 being the most preferre preferred.</li> </ol>	on a scale of 1 to
	forestry road const	ruction
Part-time Jobs Yes No	oil/mining house con	
Seasonal Jobs Yes No	tourism fish/trap/h	
Do you favor increased economic development in the Mackenzie Valley?	pipeline construction	
yes □ no □ undecided □		
If yes, do you favor:	5. Do you favour joint develo	onment projects
large-scale (mega-type) projects	between private compani	
small-scale (mini-type) projects	organizations?	
both	yes □ no □ ur	ndecided $\square$
In economic terms, what effect has the construction	of the Norman Wells Project had on	your household?
-100	0	+ 100 →
La sus a state	Increasing	
Increasing	littleasing	
a) If you gained economically from the construction business profits), estimate the amount gained	on of the Norman Wells Project (ie. ir	ncreased wages or
a) If you gained economically from the constructi	on of the Norman Wells Project (ie. ir	ncreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained	on of the Norman Wells Project (ie. ir :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero	on of the Norman Wells Project (ie. ir :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero  less than \$1,001	on of the Norman Wells Project (ie. ir :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero  less than \$1,001  1,001 - 5,000	on of the Norman Wells Project (ie. ir : 	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000	on of the Norman Wells Project (ie. ir : 	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000 25,001 - 50,000	on of the Norman Wells Project (ie. in	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000 25,001 - 50,000 50,001 - 100,000	on of the Norman Wells Project (ie. in	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000 25,001 - 50,000 50,001 - 100,000 more than 100,000	on of the Norman Wells Project (ie. in	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000 25,001 - 50,000 50,001 - 100,000 more than 100,000 b) If you gained, approximate the percentage of	on of the Norman Wells Project (ie. in :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero  less than \$1,001  1,001 - 5,000  5,001 - 25,000  25,001 - 50,000  50,001 - 100,000  more than 100,000  b) If you gained, approximate the percentage of Bank/Other Savings  Business Truck/Equipment	on of the Norman Wells Project (ie. in :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000 25,001 - 50,000 50,001 - 100,000 more than 100,000 b) If you gained, approximate the percentage of Bank/Other Savings	on of the Norman Wells Project (ie. in :	ncreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero  less than \$1,001  1,001 - 5,000  5,001 - 25,000  25,001 - 50,000  50,001 - 100,000  more than 100,000  b) If you gained, approximate the percentage of Bank/Other Savings  Business Truck/Equipment  Automobile/Truck  Purchased or Remodelled House	on of the Norman Wells Project (ie. in: :  : : : : : : : : : : : : : : : : :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero  less than \$1,001  1,001 - 5,000  5,001 - 25,000  25,001 - 50,000  50,001 - 100,000  more than 100,000  b) If you gained, approximate the percentage of Bank/Other Savings  Business Truck/Equipment  Automobile/Truck  Purchased or Remodelled House  Furniture/Appliances	on of the Norman Wells Project (ie. in: :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero  less than \$1,001  1,001 - 5,000  5,001 - 25,000  25,001 - 50,000  50,001 - 100,000  more than 100,000  b) If you gained, approximate the percentage of Bank/Other Savings  Business Truck/Equipment  Automobile/Truck  Purchased or Remodelled House	on of the Norman Wells Project (ie. in: :	ocreased wages or
a) If you gained economically from the construction business profits), estimate the amount gained zero less than \$1,001 1,001 - 5,000 5,001 - 25,000 25,001 - 50,000 50,001 - 100,000 more than 100,000  b) If you gained, approximate the percentage of Bank/Other Savings Business Truck/Equipment Automobile/Truck Purchased or Remodelled House Furniture/Appliances Hunting Equipment	on of the Norman Wells Project (ie. in: :	ocreased wages or

6.

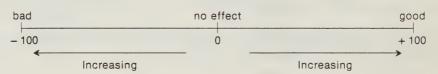
7. In social terms, what effect has the construction of the Norman Wells Project had on your community?

loss		no effect		gain
- 100		0		+ 100
<b>~</b>	Increasing		Increasing	<b></b>

a) Of the following possible social impacts, what effect has each had on your community?

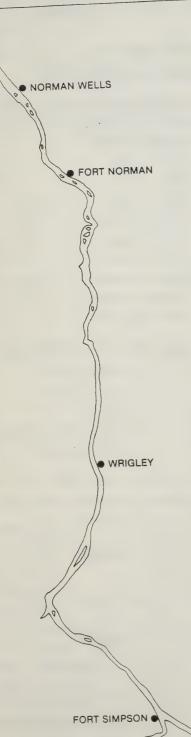
	strong effect	some effect	no effect	decrease effect
Increased alcohol/drug abuse				=
Improved community facilities/services				-
Increased family problems/breakdown		$\Box$		=
Provided job experience/training		Ξ		=
More transients				=
Increase crime				=
Increased no. of permanent residents/stability				=
Overused community facilities	a a		=	=
Other				=

8. Overall, what effect has the construction of the Norman Wells Project had on Native Peoples?



a) Of the following possible impacts, what effect has each had on Native Peoples?

	strong effect	some effect	no effect	decrease effect
Native way of life disrupted				
Provided jobs/improved Native economy				
Increased alcohol/drug abuse				=
Improved relationship between Native/Non-Native				=
Boom and bust/no long term benefits				=
Increased family problems/breakdown				Ξ
Encouraged long term development				
Increased crime				Ξ
Provided job experience/training			$\Box$	
Increased Native/Non-Native conflict			$\equiv$	_
Other				



# NORMAN WELLS PROJECT

# COMMUNITY BUSINESS AND PUBLIC SERVICES SURVEY

The purpose of the Department of Indian Affairs and Northern Development Business and Public Services Survey is to:

- Prepare a community business and public services database
- Enable the monitoring of the impact of the Norman Wells Project on businesses and public services in your community
- Evaluate data and prepare reports for your community and the Department of Indian Affairs and Northern Development to help identify the costs and benefits of the Norman Wells Project.

John Hucker
Director-General
Northern Policy and
Coordination Branch
Department of Indian
Affairs and Northern
Development
Ottawa

## **Interview Log 1985**

1.	Community:	<b>5</b> . Res	ponse Type:	Completed	
2.	Date day month year			Refusal	
	day month year Business Name:			Informant	
4.	Interviewee:	<b>6.</b> Bus	siness Type: _		
	Business and Pul	olic Serv	vices Re	egistry	
1.	How long has the business/service operated in				please estimate
••	this community?	the	gross wages,	including you	ir salary, paid b ast 12 months.
	years.	less	than \$10,001		
2.	Approximately what percentage of your total Northern business/service is attributed to each	10,0	01 - 25,000		
	of the following communities:	25,0	01 - 50,000		
	Norman Wells%	50,0	01 - 100,000		
		100,	001 - 250,000		
	Ft. Norman%	250,	001 - 500,000		
	Wrigley%	500,	001 - 750,000		
	Ft. Simpson%	750,	001 - 1,000,00	0	
	,	1,00	0,001 - 2,000,0	000	
	%	more	e than 2,000,0	00	
	%		it impact has t Is Project had		n of the Norma
				e business	
3.	Has your firm received a contract for work on		□ decrea	se business	
	the Norman Wells Project.		□ no imp	act	
	1984 Yes: □ No: □ Amt \$		□ go out	of business/c	ease operation
	6/85 Yes:   No:  Amt \$		in this	community	
6.	Overall, what would you say that the imp (a) your business:	act of the N	Norman Well	s Project h	as been on:
	bad	no effect			good
	- 100	0			+ 100
	Increasing	_	Increa	sing	•
	(b) your community:				
	bad	no effect			good
	- 100	0			+ 100
	Increasing		Increa	sing	•
	Reasons: Business			Community	
	1	1			
	2	2			
	2.	2.			

#### 7. Input - Output Information

Estimate what proportion (%) of your Northern business revenues and expenditures are made within each sector. Then estimate the proportion (%) of that sector's expenditure/revenue which is spent or obtained locally.

- The sectors are: 1. Oil/Mining/Manufacturing
  - 2. Construction
  - 3. Transportation
  - 4. Retail/Hotel/Food Services, etc.
  - 5. Administrative Services, Medical, Education, etc.
  - 6. Traditional (Hunting, Trapping)

	b. Ira	ditional (F	lunting, I	rapping)				
a) Expenditures								
Sector	1	2	3	4	5	6	Total	
Total							100%	
Local								
) Revenue:								
Sector	1	2	3	4	5	6	Total	
Total							100%	
Local								
;) Estimate the wages:	total expe	enditure,	excluding	9	d) {	Estimate t	he total gross revenue:	
less than \$	\$10,001					less	than \$10,001	
10,001 - 25							01 - 25,000	
25,001 - 50							01 - 50,000	
50,001 - 10						50,00	01 - 100,000	
100,001 - 250,000							001 - 250,000	
250 001 - 50	00 000							

10,001 - 25,000	
25,001 - 50,000	
50,001 - 100,000	
100,001 - 250,000	
250,001 - 500,000	
500,001 - 750,000	
750,001 - 1,000,000	
1,000,001 - 2,000,000	
2,000,001 - 10,000,000	
more than 10,000,000	

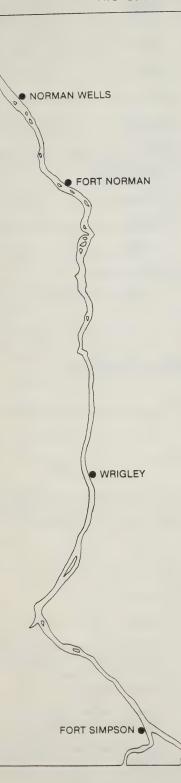
10,001 - 25,000	
25,001 - 50,000	
50,001 - 100,000	
100,001 - 250,000	
250,001 - 500,000	
500.001 - 750.000	_

750,001 - 1,000,000
1,000,001 - 2,000,000
0.000.004

more than 10,000,000

2,000,001 - 10,000,000

										-
	Commuter Pick-up Point								And the state of t	
	10.12									1
	ality s/year									
qof Jop	Seasonality (months/year)					-				
otion (	*0/,									-
Descrip	19411-1964 * 97411-1964				To the state of th					- No.
m.	JE CARL									!
t with	Jed States Office Control of States									
Employment with Firm Description of Job	SIE (TRANSON)									
hs	Job Classification									
2 Months	30%									
ast 12	tos									
try For the P. ne 1985)	First Name									> 30 hours/wook
8. Employee Registry For the Past 1 (July 1984 to June 1985)	Surname									*Full-time > 30 bo



## NORMAN WELLS PROJECT

#### **COMMUNITY HOUSEHOLD SURVEY**

The purpose of the Department of Indian and Northern Affairs Household Survey is to:

- 1. Prepare a community database
- 2. Monitor the impact of the Norman Wells Project in the four MacKenzie Valley communities
- Provide data for your community and the Department of Indian and Northern Affairs to help maximize benefits of the Norman Wells Project to members of your community

John Mar

Norman Wells Project

Co-ordinator

Department of Indian and

Northern Affairs,

Yellowknife

# **Interview Log 1984**

. Community:		Log/Shack	
2. Household Location:		Frame	
lot bloc	k	Trailer	
Date:day		Apartment	
	th year	Other	
l. House size:		6. Response Type:	
small ( < 600 ft <sup>2</sup> )		no answer	
medium (600 - 1000 ft <sup>2</sup> )		refusal	
large ( > 1000 ft <sup>2</sup> )		completed	
. House Type:		7. House Condition:	_
Tent		low □ medium □	□ high □
Pop	ulation-Occu	upation Registry	
I. Interviewee:		1:	
2. If not recorded in 1982 sur	rvey, how long have	2:	
you lived in this communit	y?	3:	
years		community	years
3. If you have moved to this confive years, why did you me two most important reason	ove here? (rank the	<ol> <li>Do you or any members of you to leave this community to live another community in the nex</li> </ol>	e permanently in
friends and relatives lived h	,	no 🗆	
attracted by community ser	vices	yes $\square$	
start up a new business		a. If yes,	
wage employment		where?	
liked this community		b. Please rank the advantage community you plan to m scale of 1 to 8, 1 being mo	ove to (rank on
attracted by the Norman Wells Project		8 being least).	
		lower prices and greater of goods and services	variety
4. If you have moved to this c five years where did you p		better recreational-entert facilities	ainment

bette	r job opportunities				d fishing areas		
close	e to friends and rela	tives _		lik	e living in the r	orth	
bette	r housing condition	ns		No	orman Wells Pr	oject	
less i	isolated	-		6. In the	last 12 month	s, have any n	nembers of
	rtunity to fish, hunt	and trap		your h perman	ousehold left ently in anoth	this commun	nity to live
like l	iving in the south	_		studen	ts)?		
5c. Plea keep	se rank the reason you from moving (	ons most like rank on a scale	ly to e of 1	no		yes $\square$	
to 8)					/es, where?		
	of moving				ink the two mo e move.	ost important	reasons for
	outdoor recreation		<del></del>	fri	ends and relati	ves live there	
	ady have a good jol munity	o in this —		at	tracted by com	munity service	es
	of close contact v	vith friends		st	art up a new bu	siness	
	relatives	-		W	age employme	nt	
good	er prices and greateds and services in	er variety of this		lik	e that commu	nity	
	munity	_			get away from		
loss	of opportunity to s	peak Slavey _		N	orman Wells P	roject	
. Occup	ant Information (lis	st all househol	ld members)				
urname							
irst Nam	e						
ex/Age							
anguage poken	es 1	1	1	2			1
irthplace	е						
Marital Si	tatus						
Present activity*							
ducation evel	n						
* D	recent Activity and	o: full-time io	h 1: part t	ime ich	2: unemployed	- 3: housew	vife = 4:

S

Present Activity code: full-time job = 1; part-time job = 2; unemployed = 3; housewife = 4; retired = 5; student = 6; pre-school = 7.

8. Head of household do	escent:					Male	Fema
	Ma	ale	Female		Metis		
Treaty Indian					Inuit		
Non-status Indian					Other		
9. Worker Information			1	2	3		4
First Name							
Present Employer (or self employed)							
Present Occupation							
Length of Employment (month to mo	nth)						
Type of Employment							
hours/week							
months/year							
Other employers from 1984 to July 1982	1.						
1964 to July 1962	2.						
	3.						
	4.						
	5.						
Occupations associated	1.						
with each employer	2.						
	3.						
	4.						
	5.						
Employment period associated with	1.						
each employer	2.						
	3.						
	4.						
	5.						

	1	2	3	4	5
otal Wages 1983					
otal Wages 1/84 to 6/84					
xpected Wages 1984					
eneral Hunting License	Yes 🗆	No 🗆			
id you trap 1	982 Yes □	No 🗆	Fur Sales	1982 \$	
1	983 Yes □	No 🗆		1983 \$	
□ b) a work o	Is Employed by the company of the co	en the Norm se of the new  yee In d have/had a ed at home you lived at the	an Wells Project is a way cleared right of the formation job with Esso, IPL of the camp	way?  Name:	actors working on
	onal job where yo	ou commuted	to work by air		
□ e) other: _				1	
2. How long have you	worked	Job 1	Job 2	Job 3	Job 4
at this job?					
Reasons for changi	ng job? 1 2				
	3.				
3. What is/was your o	occupation?				
4. Name of Employe	r				
5. Rate your job satis	faction				
Job 1: dissatisfyi	ng				satisfyin
Job 2: dissatisfyi	ng		neutral		satisfvin
·	_		neutral		
Job 3: dissatisfyi	ng		neutral		satisfyin
Job 4: dissatisfyi	ng				satisfyin

neutral

6. Rank the most satisfying and dissatisfying aspects of your job

#### JOB 1

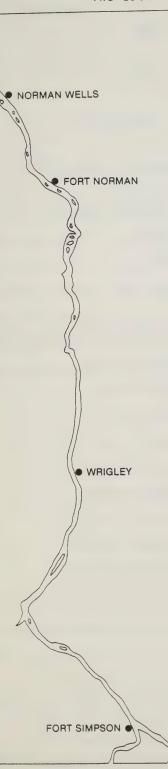
Rank	Satisfying	Rank	Dissatisfying
1		1	
2		2	
3		3	
4		4	
5		5	
OB 2			
1		1	
2		2	
3		3	
4		4	
5		5	
OB 3			
1		1	
2		2	
3		3	
4		4	
5		5	
OB 4			
1		1	
2		2	
3		3	
4		4	
5		5	

7. If you have been employed as a commuter, by Esso or one of its contractors, where did you commute fro

8. How long had/have you held this commuting job \_\_\_\_\_\_ (yrs/months)

Please rank the	easons	for you	decisi	on (or why you	stoppe	ed being a commu	ıter.)				
1											
2.											_
3.											
4											_
Describe the type	e of com	muting	by numi	per of days in a	nd out						_
			Co	nsumer	Su	rvey					
How often do yo	u shon i	in these	places	?						If No, where	
Thom officer do yo	а оттор		a few				Yes	No	N/A	these goods	
	once a week	once a	times a year	never	7.	Groceries					
Norman Wells					8.	Shoes-Clothing					
Ft. Norman					9.	Liquor					
Wrigley					10.	Hardware					
Ft. Simpson					11.	Automobiles					
Inuvik					12.	Lumber					
Yellowknife					13.	Snowmobiles					
Hay River					14.	Canoes-Boats					
Ft. Providence					15.	Hunting Supplies					_
Edmonton					3 ⊔	ow much of your	total	sho	nnir	na bill is sp	eı
Mail order					in	•	totai	3110	ppii	19 5111 10 0p	
Regina					N	orman Wells					_
					F	. Norman					_
					V	rigley					_ (
					F	. Simpson					_
Goods and servi					In	uvik					_
Do you or your h majority of the	ouseho	ld memb	ers rec	eive the	Y	ellowknife					_
service institution					Н	ay River					_
				where do	F	t. Providence					_
	Y	es No N		receive goods?	Ε	dmonton					_
1. Doctor					M	ail Order Regina					_
2. Optician					-						(
3. Dentist							T	ATC	L		_ '
4. Banking						ow much of your	hous	ehc	old fo	ood is 'cou	nt
5. Appliances-Fur						ood'? one or almost non	۵		- (	0 - 5%)	
					п	one of annost non	C		(	0 - 3 /0)	

some	(16 - 39%)		most	(76 - 94%)
about half	(40 - 60%)		all or nearly all	(95 - 100%)
quite a lot	(61 - 75%)			
	Percep	otion S	Survey	
1. Is there a need for community?		ur 4.	according to your	ring types of development preference on a scale of 1 to lost preferred, 7 being least
yes 🗆 no 🗆			preferred.	to the providing to the
	Yes No		forestry	road construction
	Yes  No	n.	mining	house construction
<ol><li>Do you favor increased of in the Mackenzie Valley'</li></ol>		111(	tourism	fish/trap/hunt
yes □ no □	undecided $\square$		pipeline construc	
3. If yes, do you favor:		5.	*	joint development projects e companies and native
large-scale (mega-ty	pe) projects 🗆		organizations?	
small-scale (mini-typ	oe) projects 🗆		yes □ r	no 🗆 undecided 🗆
6. Overall, would you say	that the Norman W	ells Project	has been "good",	'bad'' or had ''no effect'' on
(a) you:				
bad				good
		neutral		
(b) family:				
bad		neutral		good
(a) community:				
(c) community: bad				good
		neutral		
(d) native/white				
peoples: bad				good
MAIN REASONS:		neutral		
	Family	Comr	nunity	Native/White Peoples
1	1.	1		1
2.	2.			2.
3.	3.	3		3.
	4	4		4.
5	5	5		5



### NORMAN WELLS PROJECT

# COMMUNITY BUSINESS AND PUBLIC SERVICES SURVEY

The purpose of the Department of Indian and Northern Affairs Business and Public Services Survey is to:

- Prepare a community business and public services database
- Enable the monitoring of the impact of the Norman Wells Project on businesses and public services in your community
- Provide data for your community and the Department of Indian and Northern Affairs to maximize benefits to the business members of this community and to ensure a continued level of public services

John Mar Norman Wells Project Co-ordinator Department of Indian and Northern Affairs, Yellowknife

## 1984

# **Interview Log**

1.	Community:	4. Recorded in 1983 Surv	rey: Yes □
2.	Dateday month year		No =
	Business Name:	5. If no, Business type:	
	Business and P	Public Services Regis	try
1.	If not recorded in 1983 survey, how long has business/service operated in this communi	•	
	years.	1982 Yes: □ No: □	Amt \$
2.	Approximately what percentage of your t business/service is attributed to each of		Amt \$
	following communities:	6/84 Yes: □ No: □	Amt \$
	Norman Wells	5. On the accompanying	
	Ft. Norman	_% the gross wages, include your business/service i	3 ,
	Wrigley	_% less than \$10,000	
	Ft. Simpson	10,001 - 25,000	
		_% 25,001 - 50,000	
		_% 50,001 - 100,000	
		_% 100,001 - 250,000	
		_% 250,001 - 500,000	C
3.	Has your business/service	500,001 - 750,000	
	a) lost workers to the Norman Wells Project Yes:  No:	750,001 - 1,000,000	
	b) Has this adversely affected your operati	ons 1,000,001 - 2,000,000	С
	Yes: ☐ No: □	more than 2,000,000	
6.	Overall, what would you say that the (a) your business:		
	bad	neutral	good
	(b) your community:		
	bad		good
		neutral	
	(c) your family:  bad		good
		neutral	

sons:	Business					Cor	mmunity	
					1			
					2			-
					3			
					4			
					5			- CONT.
	Family							
nput - Output	Informatio	n						
(a) Estimate	what propo	ortion (%)	of your bu	isiness ex	penditures	are made v	within each s	ector.
(a) Estimate Sector	what propo	ortion (%)	of your bu	usiness ex	penditures 5	are made v	within each s	ector.
			2					ector.
Sector			2				Total	ector.
Sector	1 are: 1. N	2 Aining/Man	3 ufacturing	4			Total	ector.
Sector Total Local	1 are: 1. M	2	3 urfacturing	4			Total	ector.
Sector Total Local	are: 1. M 2. C 3. T 4. F	2 Mining/Man Construction Transportat Retail/Hote	3 aufacturing on ion I/Food Se	q rvices, etc	5	6	Total	ector.
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